

CITY OF DALTON

2016 ANNUAL ACTION PLAN

DRAFT

PREPARED FOR SUBMISSION TO THE
U.S. DEPARTMENT OF HOUSING AND URBAN
DEVELOPMENT

For the

City of Dalton



Community Development Block Grant Program

Executive Summary

AP-05 Executive Summary - 24 CFR 91.200(c), 91.220(b)

1. Introduction

As recipients of federal grant funds, HUD requires the City of Dalton to produce a Five-Year Consolidated Plan and Annual Action Plan. It also serves as the application for funding for the Community Development Block Grant (CDBG) federal entitlement program that serves low income individuals and/or families.

The City of Dalton's Five-Year Consolidated Plan (Con Plan) identifies the community's affordable housing, community development and economic development needs, and outlines a comprehensive and coordinated strategy for addressing them. The City's current five-year strategy will focus primarily of devoting federal resources to areas in the city where the greatest concentration of poverty exists. FY 2016 Annual Action Plan will continue to meet these needs.

HUD has established three priority goals for jurisdictions across the country to pursue as part of their consolidated planning efforts: decent housing, suitable living environment, and providing economic opportunity.

The ability of the City to attain these goals utilizing CDBG funds can be identified through the following performance measures:

Decent Housing: The provision of decent housing assists both the homeless and persons at risk of becoming homeless in obtaining housing; retains the existing units in the housing stock; increases the availability of permanent housing in standard condition and at affordable cost to low- and moderate-income (LMI) families. Decent housing also increases the supply of supportive housing with services needed to enable persons with special needs to live independently, and provides affordable housing to low to moderate income persons in areas that are accessible to job opportunities.

Suitable living environment: The provision of a suitable living environment improves the safety and livability of neighborhoods; increases access to quality public and private facilities and services; reduces the isolation of income groups within a community or geographical area by offering housing opportunities for person of lower-income and revitalizes deteriorating or deteriorated neighborhoods; restores, enhances, and preserves natural and physical features of special value for historic, architectural or aesthetic reasons; and conserves energy resources.

Provide economic opportunity: The provision of expanded economic opportunities creates and retains jobs; establishes, stabilizes, and expands small businesses (including micro-businesses); provides public services concerned with employment; provides jobs to low income persons living in areas affected by those programs and activities; makes available mortgage financing for low-income persons at reasonable rates using nondiscriminatory lending practices; provides access to capital and credit for development activities that promote the long-term economic and social viability of the community; and provides empowerment and self-sufficiency opportunities for low income persons to reduce generational poverty in federally-assisted and public housing.

2. Summarize the objectives and outcomes identified in the Plan

This could be a restatement of items or a table listed elsewhere in the plan or a reference to another location. It may also contain any essential items from the housing and homeless needs assessment, the housing market analysis or the strategic plan.

The City will continue to provide low and moderate income persons with housing assistance, and continue to allocate CDBG to local non-profit organizations to provide essential social services for the homeless, LMI persons, and non-homeless special needs population.

The City of Dalton has identified these main goals:

Provide housing counseling and intake assessment for residents in the low/mod service areas for stabilizing the homeless.

Enrich community services and provide limited economic development by funding local non-profits with tuition assistance at two daycare centers.

Provide transitional housing to serve victims and children of domestic violence and homeless persons.

Provide code enforcement officer in low income areas.

Provide ADA Compliance at public parks and playground equipment. ADA entrance ramp for a community family center.

Provide rehabilitation on low to moderate rental property/public housing units for low income persons, elderly and/or disabled.

3. Evaluation of past performance

This is an evaluation of past performance that helped lead the grantee to choose its goals or projects.

In the FY 2014 Consolidated Annual Performance Evaluation Report (CAPER), the City of Dalton met all three performance measures-decent housing, suitable living environment, and economic opportunities. The City awarded five Public Service projects, two Public Facilities projects and one City Public Facilities project to meet the goals of the 2014 AAP. The City also funded Code Enforcement in a City target area. All of the CDBG projects were completed by June 30, 2015 with the exception of a Public Facilities project at the Housing Authority of the City of Dalton (HACD). The HACD project was delayed due to unforeseen circumstances such as termite damage and a delay in delivery of windows. The City of Dalton Recreation Department was able to replace a 20+ year old playground with a new ADA approved playground. This playground is in a park that is in an adjacent census tract of the City's Local Target Area. This playground is the closest to the City's Local Target Area and is utilized by the surrounding low income neighborhoods. CDBG funds were used to renovate the resident's kitchen at the North West Georgia Family Crisis Center. The center provides emergency and transitional housing to women and children in domestic violence situations. The updated kitchen allows the residents the adequate space to accommodate their daily food preparation needs.

4. Summary of Citizen Participation Process and consultation process

Summary from citizen participation section of plan.

The City of Dalton received assistance from Dalton Whitfield Community Development Corporation (DWCDC), Housing Authority of the City of Dalton (HACD), and other sub-recipients.

During the preparation of the FY 2016 Annual Action Plan, two public meetings were held to receive comment on specific needs. The first meeting was held at Dalton City Hall on February 1, 2016 at 2:30PM, with a second meeting at the Dalton Community Center on February 1, 2016 at 5:30PM. A third meeting to review comments and to announce funding rewards was held at Dalton City Hall on April 14, 2016 at 10:00AM. These meetings were advertised in the local newspaper, Spanish paper, City website, and local non-profits were contacted by email to share with community. The City's 30 day comment period was February 1, 2016- March 4, 2016. The City's website directs anyone with comment on the CDBG program or needs to contact the City by phone or email.

5. Summary of public comments

This could be a brief narrative summary or reference an attached document from the Citizen Participation section of the Con Plan.

- NWGFCC- Need for public transportation
- Dalton Recreation Center-need for a 100% ADA compliant playground at James Brown Park where the special population camps are held throughout the year.
- The Housing Authority of the City of Dalton- upgrade to family housing units to lower cost so LMI person can afford to rent units. Need for public transportation so the HA can apply for a tax credit grant to renovate Underwood Street units.
- Dalton Whitfield Community Development Corporation- unrestricted shelters to house elderly and disabled, family shelters to keep families together, assistance for rent and utilities, no income apartments, 1 bedroom units for rent to house elderly, prison release housing.
- WDDC- Need for more subsidized childcare to allow low income families to work and attend college.
- Dalton Police Department-Continue and expand code enforcement in low income areas and to address foreclosed properties.
- Citizen-YMCA for community needs, continuing education classes, and to reach diverse age groups.
- Citizen-prison release housing so person can establish life outside of prison.

6. Summary of comments or views not accepted and the reasons for not accepting them

All comments were accepted by the City of Dalton CDBG Program Office. All calls were answered and/or returned.

7. Summary

Based on the Needs Assessment and Market Analysis, the City determined that the most appropriate use of the CDBG allocation during 2016 Annual Action Plan comment period is for non-homeless special needs (ADA), code enforcement, public facilities improvements for low income housing, and public service funding for assistance with daycare tuition, housing counseling and housing stability. The City will offer limited funding to non-profits for economic opportunities for low income persons. Public service projects will be required to fulfill one of three objectives [(1) Decent, affordable housing, (2) Suitable living environment or (3) Economic opportunities] and one of three outcomes [(1) Availability/Accessibility, (2) Affordability, or (3) Sustainability].

PR-05 Lead & Responsible Agencies – 91.200(b)

1. Agency/entity responsible for preparing/administering the Consolidated Plan

Describe the agency/entity responsible for preparing the Consolidated Plan and those responsible for administration of each grant program and funding source.

Agency Role	Name	Department/Agency
Lead Agency	DALTON	
CDBG Administrator	DALTON	City of Dalton Finance Department
HOPWA Administrator		
HOME Administrator		
HOPWA-C Administrator		

Table 1 – Responsible Agencies

Narrative (optional)

The City of Dalton is the lead agency for the development, administration, and review of the Annual Action Plan (AAP). The CDBG program office is staffed and managed with one full time City employee under the supervision of the Finance Director. The City contracts with Dalton Community Development Corporations (DWCDC) for data collection, translation, and outreach services for the administration of the CDBG. The City relies on the local non-profits for certain data and other information contained in the AAP. The CDBG Program Office prepared the AAP to follow the 2014-2018 Consolidated Plan and to provide a comprehensive strategy that addresses the City's housing and community development needs for the use of the CDBG funds.

Consolidated Plan Public Contact Information

City of Dalton CDBG Program Office

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706-529-2461

AP-10 Consultation – 91.100, 91.200(b), 91.215(I)

1. Introduction

This section of the Annual Action Plan addresses the City's efforts to consult with other public and private agencies when developing the plan.

The City's Citizen Participation Plan serves as the first step in the qualification process for the CDBG program. The plan serves as the City's official policy for involving the community in the development of all planning documents related to the CDBG program. As required, the City consulted with residents and agencies through public hearings, community meetings, newspaper advertisements, and emails to identify community needs that may be eligible for consideration.

Provide a concise summary of the jurisdiction's activities to enhance coordination between public and assisted housing providers and private and governmental health, mental health and service agencies (91.215(I))

Due to the small amount of funding, Dalton does not have adequate funding to provide a high level of focus on economic development. In conformance with the Citizen Participation Plan, the City held public hearings and meetings to solicit comments on community needs prior to creation of the APP. Two public meetings were held to receive comment on the needs for the 2016 Annual Action Plan. First meeting was held at City Hall on February 1, 2016 at 2:00PM, with a second meeting at the Community Center on February 1, 2016 at 5:30PM. A third meeting to review comments received and to award funding was held at Dalton City Hall on April 14, 2016 at 10:00AM. These meetings were advertised in the local newspaper, Spanish paper, City website, and local non-profits were contacted by email to share with community. The City's 30 day comment period was March 31, 2016-May 2, 2016. The City's website directs anyone with comment on the CDBG program or needs to contact the City by phone or email.

Needs Addressed:

- NWGFCC- Need for public transportation
- Dalton Recreation Center-need for a 100% ADA compliant playground at James Brown Park where the special population camps are held throughout the year.
- The Housing Authority of the City of Dalton- upgrade to family housing units to lower cost so LMI person can afford to rent units. Need for public transportation so the HA can apply for a tax credit grant to renovate Underwood Street units.

- Dalton Whitfield Community Development Corporation- unrestricted shelters to house elderly and disabled, family shelters to keep families together, assistance for rent and utilities, no income apartments, 1 bedroom units for rent to house elderly, prison release housing.
- WDDC- Need for more subsidized childcare to allow low income families to work and attend college.
- Dalton Police Department-Continue and expand code enforcement in low income areas and to address foreclosed properties.
- Citizen-YMCA for community needs, continuing education classes, and to reach diverse age groups.
- Citizen-prison release housing so person can establish life outside of prison.

The City of Dalton does not manage any public housing. Public housing within the City's jurisdiction is managed by the Housing Authority of the City of Dalton (HACD). HACD currently has 584 units in the City. The City staff maintains a close relationship with HACD and is currently providing CDBG funds as a sub-recipient. The City also coordinates with other service agencies through DWCDC. Attached is a Memorandum of Agreement that DWCDC has with numerous local organizations to address the needs of homelessness, mental health, and disabled persons.

Describe coordination with the Continuum of Care and efforts to address the needs of homeless persons (particularly chronically homeless individuals and families, families with children, veterans, and unaccompanied youth) and persons at risk of homelessness.

The City of Dalton teams with the Dalton Whitfield Community Development Corporation (DWCDC) to participate in the Balance of State public hearings in the North Georgia area. DWCDC provides input to the State on homelessness in the City. The DWCDC is the lead agency on the Point in Time Count (survey taken every January of all the homeless served in Dalton and Whitfield County). The Housing Stability Coalition was an outcome from the findings on homelessness in the CDBG 2004 Consolidated Plan. This organization meets monthly and DWCDC attends the meetings on behalf of the City. Any information on unmet needs for the homeless population in the City is reported to the Mayor and Council by the DWCDC.

The following facilities have been identified in Dalton area as providing some form of homeless or housing assistance. Several of these facilities were consulted as part of the Needs Assessment process for the Consolidated Plan.

1. DWCDC, Dalton, GA; 706-876-1630, offers homeless assistance to families in need, Shelter Plus Care Program grants, Emergency Shelter vouchers, housing counseling, and community outreach to other agencies for available homeless assistance.
2. Family Promise, Dalton, GA; 706-529-4637, provides homeless families with children and at risk families with case management, financial assistance and transitional shelter. Family Promise teams with local churches to provide housing locations.
3. North West Georgia Family Crisis Center, Dalton, GA; provides services to victims and children of domestic violence with crisis intervention, 24 hour hotline, emergency shelter, safety planning and other support services.
4. Housing Authority of the City of Dalton, Dalton, GA; 706-876-2577 offers units to serve a homeless and special needs population in the Shelter Plus Care Program, as well as, income based rent that low to moderate income tenants can afford.
5. Action Ministries, Dalton, GA; 404-956-4371, provides three transitional housing units in Dalton for homeless families with children. Case management and daily needs are also part of the transitional housing program.
6. Providence Ministries, Dalton, GA offers homeless shelter for men. Has limited assistance for women and children.

Describe consultation with the Continuum(s) of Care that serves the jurisdiction's area in determining how to allocate ESG funds, develop performance standards for and evaluate outcomes of projects and activities assisted by ESG funds, and develop funding, policies and procedures for the operation and administration of HMIS

N/A

2. Describe Agencies, groups, organizations and others who participated in the process and describe the jurisdiction's consultations with housing, social service agencies and other entities

Table 2 – Agencies, groups, organizations who participated

1	<p>Agency/Group/Organization</p> <p>Agency/Group/Organization Type</p> <p>What section of the Plan was addressed by Consultation?</p> <p>Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination?</p>	<p>DALTON</p> <p>Other government - Local Grantee Department</p> <p>Housing Need Assessment Public Housing Needs Homeless Needs - Chronically homeless Homeless Needs - Families with children Homelessness Strategy Non-Homeless Special Needs Market Analysis Economic Development Anti-poverty Strategy Lead-based Paint Strategy</p> <p>The City of Dalton is the Grantee and prepares the Annual Action Plan.</p>
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2	<p>Agency/Group/Organization</p> <p>Agency/Group/Organization Type</p>	<p>DALTON WHITFIELD COMMUNITY DEVELOPMENT CORP.</p> <p>Housing Services - Housing Services-Elderly Persons Services-Persons with Disabilities Services-homeless Service-Fair Housing Planning organization Community Development Financial Institution Neighborhood Organization</p>
3	<p>What section of the Plan was addressed by Consultation?</p> <p>Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination?</p> <p>Agency/Group/Organization</p> <p>Agency/Group/Organization Type</p>	<p>Housing Need Assessment Public Housing Needs Homeless Needs - Chronically homeless Homelessness Strategy Non-Homeless Special Needs Market Analysis Economic Development</p> <p>This agency was consulted for homeless needs and fair housing information. DWCDC provides the City with numbers and reports throughout the year to assist with the planning and needs of the community. DWCDC recommended the use of CDBG funds for housing counseling (public service) and renovation at the Housing Authority of the City of Dalton on one bedroom units (public facilities).</p> <p>Family Promise of Whitfield County</p> <p>Housing Services - Housing Services-Children Services-homeless</p>

	<p>What section of the Plan was addressed by Consultation?</p> <p>Housing Need Assessment Homeless Needs - Families with children</p> <p>Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination?</p> <p>This agency was consulted for the needs of homeless families with children by invitation to the Public Hearings and emails to non-profits. Family Promise recommended the continuation of funds for public service for housing support and counseling.</p>
4	<p>Agency/Group/Organization</p> <p>ACTION MINISTRIES</p> <p>Agency/Group/Organization Type</p> <p>Housing Services - Housing Services-Children Services-homeless</p> <p>What section of the Plan was addressed by Consultation?</p> <p>Housing Need Assessment Public Housing Needs Homeless Needs - Families with children Homelessness Needs - Veterans</p> <p>Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination?</p> <p>This agency was consulted for the needs of homeless families with children by invitation to the Public Hearings and emails to non-profits. Action Ministries recommended the continuation of funds for public service for housing support and counseling.</p>
5	<p>Agency/Group/Organization</p> <p>Friendship House</p> <p>Agency/Group/Organization Type</p> <p>Services-Children Services-Education Services-Employment</p> <p>What section of the Plan was addressed by Consultation?</p> <p>Homeless Needs - Families with children Non-Homeless Special Needs</p>

	<p>Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination?</p>	<p>This agency was consulted and invited to the Public Hearings and contacted by email for input on the needs of children in low income families. Friendship House recommended tuition assistance as a public service for low income families so parents can work or attend school.</p>
6	<p>Agency/Group/Organization</p>	<p>DALTON WHITFIELD DAYCARE CENTER</p>
	<p>Agency/Group/Organization Type</p>	<p>Services-Children Services-homeless Services-Education</p>
	<p>What section of the Plan was addressed by Consultation?</p>	<p>Housing Need Assessment Homeless Needs - Families with children Non-Homeless Special Needs</p>
	<p>Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination?</p>	<p>This agency was invited to the Public Hearings and contacted by email for the needs of children in low income families. The Whitfield Dalton Daycare Center recommended tuition assistance as a public service for low income families so the parents can work or attend school.</p>
7	<p>Agency/Group/Organization</p>	<p>Compassion House</p>
	<p>Agency/Group/Organization Type</p>	<p>Services-Children Services-Persons with Disabilities Services-homeless Services-Education Neighborhood Organization</p>
	<p>What section of the Plan was addressed by Consultation?</p>	<p>Homeless Needs - Families with children Non-Homeless Special Needs</p>

<p>This agency was invited to the Public Hearings and contacted by email for the needs of children in low income families. The Compassion House recommended public facility funding for the renovation of a family center to provide food, clothing, variety of family counseling, and a resource center for low income families to receive guidance.</p>	<p>Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination?</p>
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Identify any Agency Types not consulted and provide rationale for not consulting

Agencies in the health services, publically funded institutions, and state/local health and child welfare were not contacted by the City of Dalton. There were no agencies from these services at the CDBG public hearings. The City obtains information from DWCDC through their partner agencies and local health systems contacts. The DWCDC was able to provide the need assessment information to the City when assisting with the 2014-2018 Con Plan and 2016 AAP.

The City presented the AAP at Mayor and Council meeting, displayed it on the City's website, and advertised it in the local paper.

The City's building inspection department is a joint department with Whitfield County and provides the City with information as needed on housing stock, Lead Based Paint, and any other information as requested. The DWCDC also gathers information from the County and can provide as needed to the City. Due to these joint organizations the County is not always contacted directly.

DWCDC attends meeting on housing and homelessness at the State level on behalf of the City.

Other local/regional/state/federal planning efforts considered when preparing the Plan

Name of Plan	Lead Organization	How do the goals of your Strategic Plan overlap with the goals of each plan?
Continuum of Care	NONE	There is not a lead agency gathering data across organizations nor is there a universal data entry system used by every organization. However, The City of Dalton falls into the Balance of State Continuum of Care and is included in the annual homeless census. DWCDC participates in the Point in Time Count for the Dalton area.

Table 3 – Other local / regional / federal planning efforts

Narrative (optional)

The City consulted with the Housing Authority of the City of Dalton on the needs of public housing for the low income and the improvements needed in one of Dalton’s lowest income areas. The Housing Authority manages multiple public housing complexes in Dalton. This agency recommended public facilities improvement to create affordable housing for the low income families. The City has seen a need for more affordable housing in the LMA of the Housing Authority and plans to rely on the knowledge and information that they have supplied to fund public facility improvements. The City will continue to contract DWCDC for administration needs.

AP-12 Participation – 91.105, 91.200(c)

1. Summary of citizen participation process/Efforts made to broaden citizen participation Summarize citizen participation process and how it impacted goal-setting

The City of Dalton held two Public Meetings in search for input on the 2016 AAP in February 2016. The results are listed in the Executive Summary section.

All meetings and CDBG activities were advertised in the Dalton Daily Citizen and the La Voz (Dalton’s weekly Spanish paper). Public notices are also posted on the City’s CDBG page on the website www.cityofd Dalton-ga.gov. Emails are sent to previous CDBG sub-recipients and the Dalton Whitfield Community Development Corporation (DWCDC) to be forwarded to non-profits and other agencies based on the needs of the meeting/information.

The City is continually searching for better ways to reach the community for the needs of the low income, disabled, and minority populations. All public comments and concerns are accepted and addressed.

Citizen Participation Outreach

Sort Order	Mode of Outreach	Target of Outreach	Summary of response/attendance	Summary of comments received	Summary of comments not accepted and reasons	URL (if applicable)
1	Public Meeting	Minorities Non-English Speaking - Specify other language: Spanish Persons with disabilities Residents of Public and Assisted Housing	N/A	See Executive Summary on page 3.	The City accepted all comments.	

Sort Order	Mode of Outreach	Target of Outreach	Summary of response/attendance	Summary of comments received	Summary of comments not accepted and reasons	URL (if applicable)
2	Newspaper Ad	Minorities Non-English Speaking - Specify other language: Spanish Persons with disabilities Residents of Public and Assisted Housing	N/A	No comments were received outside public meetings.	The City accepted all comments.	
3	Internet Outreach	Minorities Non-English Speaking - Specify other language: Spanish	Requests were received by email and phone from current sub-recipients. Each were addressed and noted for consideration of the Annual Action Plan	Emails were received with general questions on funding and application process.	The City accepted all comments.	

Table 4 – Citizen Participation Outreach

Expected Resources

AP-15 Expected Resources – 91.220(c) (1, 2)

Introduction

The City received \$388,083 in CDBG funds for 2015. These funds were allocated through a competitive application process and assisted numerous LMI persons. The projects were completed by City departments and local nonprofits. The same competitive process was utilized for the 2016 Annual Action Plan process to allocate the \$391,147 in CDBG funds. Funding for each year of the 2014-2018 Con Plan will follow the same competitive process.

Priority Table

Program	Source of Funds	Uses of Funds	Expected Amount Available Year 1			Narrative Description
			Annual Allocation: \$	Prior Year Resources: \$	Total: \$	
CDBG	public - federal	Acquisition Admin and Planning Economic Development Housing Public Improvements Public Services	391,147	0	391,147	This estimate is based on the 2016 award
						Expected Amount Available Remainder of ConPlan \$ 782,294

Table 5 - Expected Resources – Priority Table

Explain how federal funds will leverage those additional resources (private, state and local funds), including a description of how matching requirements will be satisfied

For 2016, CDBG funds will not be leveraged with other City, State, or Federal funds. There are no matching requirements for the CDBG program. The City encourages matching funds and award extra points when scoring applicants that supplied other funding sources.

If appropriate, describe publically owned land or property located within the jurisdiction that may be used to address the needs identified in the plan

All renovations of City Parks will take place on currently owned City property. No acquisitions are planned.

Discussion

None.

Annual Goals and Objectives

AP-20 Annual Goals and Objectives - 91.420, 91.220(c)(3)&(e)

Goals Summary Information **TO BE UPDATED BY 4/14/16-THIS IS THE FUNDING FOR 2015**

Sort Order	Goal Name	Start Year	End Year	Category	Geographic Area	Needs Addressed	Funding	Goal Outcome Indicator
1	Increase and Improve Affordable Housing	2014	2018	Affordable Housing Public Housing Non-Homeless Special Needs	LMI Census Tracts	Affordable Housing	CDBG: \$81,729	Rental units rehabilitated: 1 Household Housing Unit
2	Reduce Homelessness- Public Service	2014	2018	Homeless	LMI Census Tracts	Homelessness	CDBG: \$34,588	Public service activities for Low/Moderate Income Housing Benefit: 9 Households Assisted Homeless Person Overnight Shelter: 839 Persons Assisted Homelessness Prevention: 250 Persons Assisted
3	Prevent/Reduce Homelessness- Public Facility	2014	2018	Homeless	LMI Census Tracts	Homelessness	CDBG: \$5,632	Public Facility or Infrastructure Activities other than Low/Moderate Income Housing Benefit: 100 Persons Assisted
4	Code Enforcement	2014	2018	Code Enforcement Officer	LMI Census Tracts	Non-housing Community Development	CDBG: \$14,895	Housing Code Enforcement/Foreclosed Property Care: 500 Household Housing Unit

Sort Order	Goal Name	Start Year	End Year	Category	Geographic Area	Needs Addressed	Funding	Goal Outcome Indicator
5	Enrich Community Services	2014	2018	Non-Housing Community Development	LMI Census Tracts	Non-housing Community Development	CDBG: \$23,624	Public service activities other than Low/Moderate Income Housing Benefit: 13 Persons Assisted
6	ADA Improvements	2014	2018	Non-Homeless Special Needs ADA Compliance	LMI Census Tracts	Non-housing Community Development	CDBG: \$150,000	Other: 6109 Other
7	Administration and Planning	2014	2018	Administration and Planning	LMI Census Tracts	Non-housing Community Development	CDBG: \$77,615	Other: 1 Other

Table 6 – Goals Summary

Goal Descriptions TO BE UPDATED BY 4/14/16 THIS IS 2015 PROJECTS

1	Goal Name	Increase and Improve Affordable Housing
	Goal Description	Improvements at the Housing Authority of the City of Dalton.
2	Goal Name	Reduce Homelessness-Public Service
	Goal Description	Case Management and Transitional Housing with NWGFCC, Action Ministries, and Family Promise.
3	Goal Name	Prevent/Reduce Homelessness-Public Facility
	Goal Description	ADA renovation on a Family Resource Center at the Compassion House.
4	Goal Name	Code Enforcement
	Goal Description	City of Dalton Police Department to dedicate Code Enforcement to Census Tract 5.02.
5	Goal Name	Enrich Community Services
	Goal Description	Supply tuition assistance to two local daycares for LMI families in Dalton.

6	Goal Name	ADA Improvements
	Goal Description	Improvements to City parks and playgrounds for ADA Compliance.
7	Goal Name	Administration and Planning
	Goal Description	The City will fund administration at 20%.

Table 7 – Goal Descriptions

Estimate the number of extremely low-income, low-income, and moderate-income families to whom the jurisdiction will provide affordable housing as defined by HOME 91.215(b):

The City of Dalton does not receive HOME funds.

AP-35 Projects – 91.220(d)

Introduction **TO BE UPDATED BY 4/14/16 THIS IS 2015 PROJECTS**

In the City's prior two Consolidated Plans, homelessness, housing for LMI, and LMA were the focus for the CDBG funding. The City funded limited economic development projects based on the restriction of the 15% public service funding cap. The City will continue to focus on these areas in the current Annual Action Plan. The City will fund the Housing Authority of the City of Dalton (HACD) and six non-profit organizations to assist housing, homeless needs, and tuition assistance for daycare. The City will fund and oversee code enforcement in LMA and ADA renovations at City parks and playgrounds.

#	Project Name
1	NWGFCC-CHILDREN ADVOCATE
2	Friendship House
3	Whitfield Dalton Daycare Center
4	Family Promise
5	Action Ministries
6	Compassion House
7	Code Enforcement
8	ADA-City Park Playground
9	Housing Authority of the City of Dalton
10	City of Dalton-Administration

Table 8 – Project Information

Describe the reasons for allocation priorities and any obstacles to addressing underserved needs

The City reviewed and scored all applications on the ability to meet a National Objective, number of LMI persons served, ability to provide needed data for CDBG reporting, ability to meet financial audit requirements, and how the project met the focus of the City goals and priority needs set in the Con Plan. Funding was calculated based on type of project. Public services were funded at 100% of request for the top scoring agency and allocated based on the scoring percentage until the 15% cap was reached. The administration and planning was set aside at the 20% cap. Code enforcement was funded at 100% of the request to address the need in a LMA for abandoned and unsafe houses. Public Facilities received the balance of funds and was awarded based on scoring. Funds were allocated to **BE UPDATED 4/14/16** .

Projects

AP-38 Projects Summary TO BE UPDATED BY 4/14/16 THIS IS 2015 PROJECTS a list of application received are on last page of AAP

Project Summary Information

Table 9 – Project Summary

1	Project Name	NWGFCC-CHILDREN ADVOCATE
	Target Area	LMI Census Tracts
	Goals Supported	Reduce Homelessness-Public Service
	Needs Addressed	Homelessness
	Funding	CDBG: \$10,000
	Description	Children's Advocate Counselor
	Target Date	
	Estimate the number and type of families that will benefit from the proposed activities	
	Location Description	
	Planned Activities	A staff person to provide counseling to children regarding domestic violence.
2	Project Name	Friendship House
	Target Area	LMI Census Tracts
	Goals Supported	Enrich Community Services
	Needs Addressed	Non-housing Community Development

	Funding	CDBG: \$11,957
	Description	To provide tuition assistance for 3 toddlers from LMI families in the City of Dalton.
	Target Date	
	Estimate the number and type of families that will benefit from the proposed activities	
	Location Description	
	Planned Activities	To provide partial tuition assistance for up to 3 Very Low Income families in Dalton. This will allow parents to work or attend college.
3	Project Name	Whitfield Dalton Daycare Center
	Target Area	LMI Census Tracts
	Goals Supported	Enrich Community Services
	Needs Addressed	Non-housing Community Development
	Funding	CDBG: \$11,667
	Description	Tuition Assistance
	Target Date	
	Estimate the number and type of families that will benefit from the proposed activities	
	Location Description	
	Planned Activities	To assist up to 6 children from LMI families with tuition. This will allow the parents to work or attend school.
4	Project Name	Family Promise
	Target Area	LMI Census Tracts

	Goals Supported	Reduce Homelessness-Public Service
	Needs Addressed	Homelessness
	Funding	CDBG: \$12,246
	Description	Partial salary of a Case Management staff for homeless transitional housing center.
	Target Date	
	Estimate the number and type of families that will benefit from the proposed activities	
	Location Description	
	Planned Activities	Case management staff for homeless or at risk of homelessness persons.
5	Project Name	Action Ministries
	Target Area	LMI Census Tracts
	Goals Supported	Reduce Homelessness-Public Service
	Needs Addressed	Affordable Housing Homelessness
	Funding	CDBG: \$12,342
	Description	Transitional Housing case management, utilities, and leasing expenses.
	Target Date	
	Estimate the number and type of families that will benefit from the proposed activities	
	Location Description	
	Planned Activities	To pay for case management, utilities, and lease expenses for transitional housing to help prevent homelessness.

6	Project Name	Compassion House
	Target Area	LMI Census Tracts
	Goals Supported	Prevent/Reduce Homelessness-Public Facility
	Needs Addressed	Non-housing Community Development
	Funding	CDBG: \$5,632
	Description	ADA entrance ramp to family resource center.
	Target Date	
	Estimate the number and type of families that will benefit from the proposed activities	
	Location Description	
	Planned Activities	Install ADA ramp at entrance of family center.
7	Project Name	Code Enforcement
	Target Area	LMI Census Tracts
	Goals Supported	Code Enforcement
	Needs Addressed	Non-housing Community Development
	Funding	CDBG: \$14,895
	Description	Code officer to service Census Tract 5.02 to address vacant housing and at risk properties in the City's LMA.
	Target Date	
	Estimate the number and type of families that will benefit from the proposed activities	
	Location Description	

8	Planned Activities	To dedicate an 8 hour shift each week to work this Census Tract for code violations.
	Project Name	ADA-City Park Playground
	Target Area	LMI Census Tracts
	Goals Supported	ADA Improvements
	Needs Addressed	Non-housing Community Development
	Funding	CDBG: \$150,000
	Description	To add and improve ADA compliance playground area in a City of Dalton Park.
	Target Date	
	Estimate the number and type of families that will benefit from the proposed activities	
	Location Description	
	Planned Activities	Improve and add ADA compliance playground to a City of Dalton Park.
9	Project Name	Housing Authority of the City of Dalton
	Target Area	LMI Census Tracts
	Goals Supported	Increase and Improve Affordable Housing
	Needs Addressed	Affordable Housing
	Funding	CDBG: \$81,729
	Description	Renovation of a one bedroom unit for elderly and/or disabled LMI persons.
	Target Date	
	Estimate the number and type of families that will benefit from the proposed activities	

	Location Description	
	Planned Activities	To renovate a one bedroom unit for the use of Shelter Plus Care Vouchers for the disabled and/or elderly.
10	Project Name	City of Dalton-Administration
	Target Area	LMI Census Tracts
	Goals Supported	Administration and Planning
	Needs Addressed	Non-housing Community Development
	Funding	CDBG: \$77,615
	Description	Administration and Planning
	Target Date	
	Estimate the number and type of families that will benefit from the proposed activities	
	Location Description	
	Planned Activities	City CDBG Program administration.

AP-50 Geographic Distribution – 91.220(f)

Description of the geographic areas of the entitlement (including areas of low-income and minority concentration) where assistance will be directed

The City recognized geographic regions with populations in need of affordable housing options. These areas include Census Tracts 4, 5.02, 10, and 13. These areas have a dense population of low to moderate income families and minority concentrations.

Geographic Distribution

Target Area	Percentage of Funds
LMI Census Tracts	80

Table 10 - Geographic Distribution

Rationale for the priorities for allocating investments geographically

The geographic allocation of the City’s CDBG funds is guided by the determination that these funds can have the greatest impact when targeted to specific areas. The CDBG map is attached in the Appendix. As provided in 24 CFR Part 570.208 the City may elect to use these target areas to meet National Objective requirements for selected projects that specifically meet the Area Benefit category of activities.

Discussion

The City has allocated funding to projects in this target area to attempt to provide the greatest impact on the LMI persons in an area of most need. Most of the public service projects that are funded through CDBG program provide Dalton and Whitfield County benefits to all low and moderate income persons but have a high concentration of support in the City’s local target area. The HACD has 584 units, which are all located in the defined target area.

Affordable Housing

AP-55 Affordable Housing – 91.220(g)

Introduction

One Year Goals for the Number of Households to be Supported	
Homeless	0
Non-Homeless	12
Special-Needs	0
Total	12

Table 11 - One Year Goals for Affordable Housing by Support Requirement

One Year Goals for the Number of Households Supported Through	
Rental Assistance	0
The Production of New Units	0
Rehab of Existing Units	2
Acquisition of Existing Units	0
Total	2

Table 12 - One Year Goals for Affordable Housing by Support Type

Discussion

The support of homelessness and affordable housing are the largest goals addressed by the numbers above. The majority of the persons served are in an emergency shelter. The non-homeless are persons receiving case management in an attempt to avoid homelessness. The City will continue to strive for more ways to address affordability issues.

AP-60 Public Housing – 91.220(h)

Introduction

The Housing Authority of the City of Dalton (HACD) is a separate legal entity, which owns and operates a public housing program. The HACD has 584 units which are concentrated in Dalton’s targeted LMA. The City of Dalton does not administer a public housing program or the Section 8 Housing Choice Voucher Program. Currently, only one apartment complex in Dalton accepts the Section 8 vouchers.

Actions planned during the next year to address the needs to public housing

TO BE DETERMINED BY 4/14/16

Actions to encourage public housing residents to become more involved in management and participate in homeownership

The City does not plan to take any action to encourage resident participation in public housing management or homeownership programs. The HACD and local non-profits offer housing counseling and assistance.

If the PHA is designated as troubled, describe the manner in which financial assistance will be provided or other assistance

N/A

Discussion

The City of Dalton will continue to meet and correspond with local non-profit service providers and the HACD to address public housing needs. The City funded the HACD in 2013-2015. The City will continue to develop stronger partnerships for the development of the Analysis to Impediments and to better address the barriers to fair housing that have been identified.

AP-65 Homeless and Other Special Needs Activities – 91.220(i)

Introduction

With respect to homelessness, the Annual Action Plan must include the City's strategy for reducing and ending homelessness through:

1. Helping low income families avoid becoming homeless;
2. Reaching out to homeless persons and assessing their individual needs;
3. Addressing the emergency shelter and transitional housing needs of homeless persons;
4. Helping homeless person make a transition to permanent housing and independent living.

Describe the jurisdictions one-year goals and actions for reducing and ending homelessness including

Reaching out to homeless persons (especially unsheltered persons) and assessing their individual needs

The City's objective to addressing homelessness will be outreach and planning with non-profit agencies that provide services and housing to the homeless to better document homeless needs. The City will continue to work to develop partnerships with existing homeless service organizations and housing agencies to efficiently connect homeless persons with existing resources.

Addressing the emergency shelter and transitional housing needs of homeless persons

The City does not receive emergency shelter grants. The City maintains steady support for its non-profits. DWDCDC receives grant funds to assist with emergency shelter and provides intake to assess the needs of the LMI and homeless. Providence Ministries, Family Promise, and NW GA Family Crisis Center provide emergency shelter and transitional housing. The City funds as many of these groups with CDBG funds as possible.

Helping homeless persons (especially chronically homeless individuals and families, families with children, veterans and their families, and unaccompanied youth) make the transition to permanent housing and independent living, including shortening the period of time that individuals and families experience homelessness, facilitating access for homeless individuals and families to affordable housing units, and preventing individuals and families who were recently homeless from becoming homeless again

While there are agencies that provide homeless services and housing options in Dalton, there is a significant lack of data that clearly documents homeless needs specifically for the City. Most agencies numbers are by counties. Due to this lack of data, it is difficult to establish specific needs for this category. In the 2011 Report of Homelessness (DCA) Whitfield County had 100-499 homeless persons. This number is 50% higher than the surrounding counties. The City assumes, with Dalton being the largest city in Whitfield County, that a large number of homeless would reside in the City limits.

Helping low-income individuals and families avoid becoming homeless, especially extremely low-income individuals and families and those who are: being discharged from publicly funded institutions and systems of care (such as health care facilities, mental health facilities, foster care and other youth facilities, and corrections programs and institutions); or, receiving assistance from public or private agencies that address housing, health, social services, employment, education, or youth needs.

The City has not adopted any specific strategies to address homelessness and the priority need of homeless persons. This is due largely to the lack of existing combined data on homeless people in the City. At the current time, the City utilizes each non-profits service data to review the needs on an individual basis. The City will be contracting with a local agency to assist with collection of unified data on homeless and fair housing for the 2016 grant year.

Discussion

The City’s strategy for addressing the homeless needs is to better document the specific needs of the homeless in Dalton. This will help develop a measured and useful approach to addressing these needs.

One year goals for the number of households to be provided housing through the use of HOPWA for:
Short-term rent, mortgage, and utility assistance to prevent homelessness of the individual or family
Tenant-based rental assistance
Units provided in housing facilities (transitional or permanent) that are being developed, leased, or operated
Units provided in transitional short-term housing facilities developed, leased, or operated with HOPWA funds
Total N/A

AP-75 Barriers to affordable housing – 91.220(j)

Introduction

The City's AI states that many barriers to affordable housing are beyond governmental control, several factors affecting housing can be identified at the municipal level. These factors can include zoning ordinances and land use controls. The AI also addressed that the definition of "family" used by the Dalton Zoning Ordinance may be interpreted to restrict the ability of residents to live with roommates or aides, which can impact housing choices particularly for low-income or elderly or disabled residents. Zoning restrictions that effectively prevent large groups of people (the homeless, those recovering from addictions to drugs or alcohol, and those persons under the judicial or corrective control) from living in neighborhoods can deprive these individuals of their rights to fair housing choice.

The City has not received any complaints on these potential barriers. The City's code enforcement has been increased to address issues such as these barriers as part of the 2012 Urban Redevelopment Plan and will continue to be a funded CDBG activity in FY 2015.

Two barriers revealed in the AI are:

Impediment #1: Lack of Public Transportation Options

Impediment #2: Lack of Fair Housing Education, Testing, and Enforcement Capacity

Actions it planned to remove or ameliorate the negative effects of public policies that serve as barriers to affordable housing such as land use controls, tax policies affecting land, zoning ordinances, building codes, fees and charges, growth limitations, and policies affecting the return on residential investment

The City will continue to collaborate with local non-profits agencies to allocate resources for transportation programs for the elderly, disabled, or low-income residents, as well as, work with Whitfield County to review transportation planning efforts to advocate public infrastructure improvements that align with the goal of expanding housing choice. In search for a solution for the education, testing, and enforcement the City will work with local agencies and sustain a robust public interest ad campaign to increase the public's awareness of housing discrimination and of the process for filing a complaint and increase opportunities for representation of victims of discrimination in the pursuit of legal recourse. The CDBG Office participated in Dalton/Whitfield County Homeless Connect in April 2015. This is a community awareness program on fair housing and low income services available in the area.

Discussion

The City has an important role to play in removing the barriers to fair housing, but these impediments are systemic and require effort from both private and public sectors to correct. Implementation of the recommendation addressed in the AI, will assist the City of Dalton in achieving the reality of being an open and inclusive community that truly embraces Fair Housing Choices for all residents.

AP-85 Other Actions – 91.220(k)

Introduction

The Annual Action Plan must describe planned actions to carry out the following strategies outlined in the Consolidated Plan:

- Foster and maintain affordable housing
- Evaluate and reduce lead-based paint hazards
- Reduce the number of poverty-level families
- Develop institutional structure
- Enhance Coordination

To do so, the City supports housing efforts of the HACD and local non-profits. The City's current designated projects support several local non-profits which provide a wide-array of services related to affordable housing and homelessness.

Actions planned to address obstacles to meeting underserved needs

TO BE DETERMINED BY 4/14/16.

Actions planned to foster and maintain affordable housing

TO BE DETERMINED BY 4/14/16.

Actions planned to reduce lead-based paint hazards

Actions planned to reduce lead-based paint hazards

The City of Dalton has approximately 6,020 housing units built before 1979 according to the 2010 Decennial Census, which represents 53% of the housing stock in Dalton. The City will continue to follow the local building inspector's codes and regulations on lead based paint (LBP) inspections and removal. The Whitfield County building inspector's office services the City of Dalton and currently adopts the State of Georgia requirements for LBP abatement. Currently the City is not planning on undertaking any housing activities that will disturb LBP. All CDBG sub-recipients are required to follow local and HUD requirements when disturbing LBP.

Actions planned to reduce the number of poverty-level families

Current programs that are designed to assist households with incomes below poverty level are provided by several local non-profits. The City will continue to direct residents to these agencies for antipoverty assistance programs. The City's highest poverty levels correspond with the target areas for CDBG

funding. In the past, the City funded some of the non-profits for housing needs and will continue in the future.

The Antipoverty Strategy section of the Con Plan is to use CDBG funding to support public service activities and facilities that seek to reduce poverty through training, individual case management, and employment opportunities. The City will also partner with non-profit agencies in support of affordable housing, work, and employment opportunities. The City funds the maximum CDBG public service of 15% each funding year to assist with these activities.

Actions planned to develop institutional structure

The City currently does not have the organizational capacity to address the homeless population and/or persons with special needs. Therefore we rely on the local non-profits to provide their needs. This is an area the City supports with CDBG funds.

The City has not adopted any specific strategies to address homelessness and the priority needs of homelessness or persons at risk of becoming homeless.

The City's objectives for addressing homelessness, as required by HUD Consolidated Plan regulations, will be as follows:

Establish an outreach and planning with agencies that provide services and housing to the homeless to better document homeless needs for the City. Work to develop partnerships with local homeless services, housing, and faith-based organizations to efficiently connect homeless persons with existing resources. For the special needs population the City will identify agency resources to better capture the information on the needs of the special population. Work with the local building inspector to supply needed information on the permits to assist with ADA compliance requirements. The City will be contracting with a local agency to assist with collection of unified data on homeless and fair housing for the 2015 grant year.

Actions planned to enhance coordination between public and private housing and social service agencies

The City maintains contact with HACD and provides support as necessary. The City will work with organizations and agencies to better document homeless and housing needs.

Discussion

The actions outlined above will facilitate the City's ability to overcome obstacles in meeting the underserved needs of the LMI population.

Program Specific Requirements

AP-90 Program Specific Requirements – 91.220(I)(1,2,4)

Introduction

The City estimates that it will use all 2015 CDBG funding of \$391,147 for activities that benefit persons of low and moderate income. 15% for the funds will be public service projects, 4% code enforcement, 61% public facility, and 20% administration fee. The City will not generate any program income.

Community Development Block Grant Program (CDBG)

Reference 24 CFR 91.220(I)(1)

Projects planned with all CDBG funds expected to be available during the year are identified in the Projects Table. The following identifies program income that is available for use that is included in projects to be carried out.

1. The total amount of program income that will have been received before the start of the next program year and that has not yet been reprogrammed	0
2. The amount of proceeds from section 108 loan guarantees that will be used during the year to address the priority needs and specific objectives identified in the grantee's strategic plan.	0
3. The amount of surplus funds from urban renewal settlements	0
4. The amount of any grant funds returned to the line of credit for which the planned use has not been included in a prior statement or plan	0
5. The amount of income from float-funded activities	0
Total Program Income:	0

Other CDBG Requirements

1. The amount of urgent need activities	0
2. The estimated percentage of CDBG funds that will be used for activities that benefit persons of low and moderate income. Overall Benefit - A consecutive period of one, two or three years may be used to determine that a minimum overall benefit of 70% of CDBG funds is used to benefit persons of low and moderate income. Specify the years covered that include this Annual Action Plan.	80.00%

Discussion

The total amount of funds for 2016 allocated to low and moderate income persons will be \$312,917.60. This is the total funding less the 20% administration cost. The City does not have a line of credit and does not have urban renewal settlements. No urgent needs activities have been identified in the City and no program income is anticipated.

FY 2016 - 2017 CDBG Applications - Summary
 City of Dalton Program Office

Applicant	Project Type	Project Name	Number LMI	Total Amount of Request	Score 1	Score 2	Avg. Score	Recommended
Northwest Georgia Family Crisis	Public Service- LMC	Children's Advocate Counselor	1,340	\$14,288				
Family Promise	Public Service- LMC	Case Manager for Families at Risk - Homeless	250	\$20,000				
Friendship House	Public Service- LMC	Tuition 3 Children-Toddler Program	3	\$21,000				
Whitfield Dalton Daycare Center, Inc.	Public Service- LMC	Partial Day Care Tuition 15 - 36 Months	6	\$23,400				
City of Dalton	Public Facility- ADA	ADA Playground @ James Brown Park	3,500	\$300,000				
Boys & Girls Club	Public Facility-	Gym Floor Replacement	4 or 450	\$16,500				
Boys & Girls Club	Public Facility-	Playground Facility	450	\$25,000				
Housing Authority	Public Facility- LMH	Renovate 2 Four- Bedroom units	12	\$125,000				
Carter Hope Center	Public Facility - LMC	New Construction-Group Room and Offices	280	\$100,000				
City of Dalton	Code Enforcement	Code Enforcement		\$15,020				
City of Dalton	Administration	CDBG Administration		\$78,229				
TOTAL				\$738,437				\$0

CDBG Funds Available
 2016 Fund \$ 391,147.00
 15% PS \$ 58,672.05
 20%Admin \$ 78,229.40
 PF & CE \$ 254,245.55

	Awarded	Requested
Administration	\$ -	\$78,229
Public Service	-	\$78,688
Public Facilities	-	\$581,520
TOTAL	\$ -	\$738,437

20% max
 15% max

